



## *City of Greenfield*

599 El Camino Real Greenfield CA 93937 831-674-5591  
www.ci.greenfield.ca.us

July 24, 2018

Honorable Stephanie E. Hulsey  
Judge of the Superior Court  
240 Church Street  
Salinas, CA 93901

RE: 2017-2018 Monterey County Civil Grand Jury Final Report – “WHO’S IN CHARGE? Stepping up on Homelessness: The need for strategic leadership and comprehensive planning”

Dear Judge Hulsey:

As requested in your letter to Mayor OlveraGarcia dated June 4, 2018, the City of Greenfield provides the following responses for Findings F1-F12 and Recommendations R1-R10 of the 2017-2018 Monterey County Civil Grand Jury Final Report – “WHO’S IN CHARGE? Stepping up on Homelessness: The need for strategic leadership and comprehensive planning.”

### Findings

- F1 Agree
- F2 Agree
- F3 Agree
- F4 Agree
- F5 Agree
- F6 The City has no information on which to either agree or disagree.
- F7 The City has no information on which to either agree or disagree.
- F8 The City has no information on which to either agree or disagree.
- F9 Agree
- F10 Agree
- F11 Agree
- F12 Agree

### Recommendations

- R1 Not yet implemented. City will participate with Monterey County and other cities, subject to availability of City budget and financial resources. Timeframe is dependent on cooperation and participation by the county and cities.
- R2 Not yet implemented. City will participate with Monterey County and other cities, subject to availability of City budget and financial resources. Timeframe is dependent on cooperation and participation by the county and cities.

- R3 Not yet implemented. City will participate with Monterey County and other cities, subject to availability of City budget and financial resources. Timeframe is dependent on cooperation and participation by the county and cities.
- R4 Not yet implemented. This recommendation is the responsibility of the Lead Me Home Leadership council.
- R5 Not yet implemented. City will participate with Monterey County and other cities. Timeframe is dependent on cooperation and participation by the county and cities.
- R6 Not yet implemented. This recommendation is the responsibility of the County.
- R7 Not yet implemented. City will participate with Monterey County and other cities, subject to availability of City budget and financial resources. Timeframe is dependent on cooperation and participation by the county and cities.
- R8 Not yet implemented. City will participate with Monterey County and other cities, subject to availability of City budget and financial resources. Timeframe is dependent on cooperation and participation by the county and cities.
- R9 Not yet implemented. City will participate with Monterey County and other cities, subject to availability of City budget and financial resources. Timeframe is dependent on cooperation and participation by the county and cities.
- R10 Not yet implemented. City will participate with Monterey County and other cities, subject to availability of City budget and financial resources. Timeframe is dependent on cooperation and participation by the county and cities.

The City of Greenfield will provide any additional information requested by the Monterey County Civil Grand Jury on the issue of leadership and comprehensive planning for homelessness.

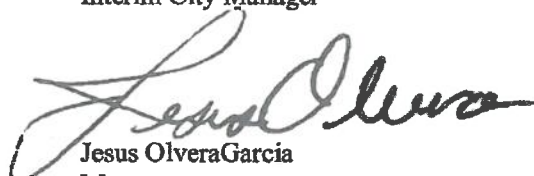
The responses to the Grand Jury's final report on homelessness set forth herein were approved by the City of Greenfield City Council on July 24, 2018 (Resolution 2018-\_\_) and are hereby transmitted to the Presiding Judge of the Monterey County Superior Court as required by California Penal Code section 933. By affixing his signature below, the Mayor of the City of Greenfield, Jesus OlveraGarcia, concurs with the responses set forth herein and the resolution adopted by the Greenfield City Council on July 24, 2018.

Sincerely,

For the City of Greenfield City Council:

*Paul Wood*

Paul Wood  
Interim City Manager

  
Jesus OlveraGarcia  
Mayor



## ***City Council Memorandum***

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www.ci.greenfield.ca.us

**DATE:** July 13, 2018

**AGENDA DATE:** July 24, 2018

**TO:** Mayor and Councilmembers

**PREPARED BY:** Mic Steinmann, Community Services Director

**TITLE:** **RESPONSE TO 2017-2018 MONTEREY COUNTY CIVIL GRAND JURY FINAL REPORT – “WHO’S IN CHARGE? STEPPING UP ON HOMELESSNESS: THE NEED FOR STRATEGIC LEADERSHIP AND COMPREHENSIVE PLANNING”**

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### **BACKGROUND**

The 2017-2018 Monterey County Civil Grand Jury conducted an investigation of homelessness in Monterey County. The impetus for this investigation was mounting public concern about homelessness despite existing efforts to address problems affecting the county’s homeless residents. The Grand Jury’s final report on homelessness stated:

“Homelessness and housing insecurity is a serious and persistent problem affecting a broad swath of Monterey County residents. Homelessness is a complex social problem that is exacerbated by the overall housing shortage, high cost of housing, and inadequate stock of affordable housing in this area. The faces of homelessness are the men, women and children in our community who live in a constant state of uncertainty over basic shelter – they are families, unaccompanied minors, students, seniors, veterans, full-time workers, victims of domestic violence, the mentally ill or disabled, and those who have suffered a financial setback from a job loss, health crisis, or divorce.

“Monterey County has many people and organizations dedicated to serving the homeless and has established a Continuum of Care framework to coordinate housing services. The county does not, however, have a publicly accountable governing mechanism in place to secure strategic leadership, cross-jurisdiction collaboration, and the comprehensive planning needed to address homelessness.

**“Our county cannot keep pace with the current level of need and, as housing insecurity worsens, the level of homelessness will not improve, and likely expand, without concerted effort to address housing stocks.**

**“The complexity of homelessness requires long-range committed regional planning in addition to coordinated social services. Political leadership is required for the higher-level decisions and policy actions needed to meaningfully address homelessness.**

**“At the end of 2017, the California legislature passed 15 bills aimed at addressing housing affordability and shortages. Together, the bills provide funding, make building easier, strengthen requirements for local planning, and impose fines for communities that do not address their portion of the housing shortage.”**

The Grand Jury report identified a series of formal findings and recommendations to address the homelessness problem in Monterey County. The City Council and Mayor are required under California Penal Code section 933 to comment on the findings and recommendations of the grand jury and to submit those comments to the presiding judge of the superior court. The specific findings and recommendations contained in the grand jury report, to which response from the City Council and Mayor is required, are as follows:

#### **Findings**

- F1. Homelessness is a bigger problem in the County than the biennial homeless census would suggest.
- F2. The County's homeless problem has the potential to get worse if we do not invest in accessible housing solutions. Growing housing insecurity will only increase demand on our underfunded, over-stressed public services.
- F3. The County's strategy for addressing homelessness needs a clearer focus, accountable leadership, and enhanced capacity.
- F4. Structuring the Continuum of Care administrator as a 501(c)3 nonprofit organization is conducive to securing funding and coordinating homeless services. However, a nonprofit organization cannot establish public policy and planning needed to end homelessness.
- F5. The County has unofficially established the Coalition of Homeless Service Providers as the central organization for addressing homelessness. Making any non-profit the center of homeless solutions effectively creates the perception there is governmental leadership when there is, in fact, no formal political leadership. This arrangement provides elected officials with a way to avoid accepting political responsibility for addressing homelessness.
- F6. The Coalition of Homeless Service Providers is a small nonprofit that does not have sufficient capacity to administer the County's strategic plan to end homelessness and its continuum of care for both Monterey and San Benito counties. It does not provide political

leadership to coalesce public support and government commitments around a concrete **action-plan to end homelessness.**

- F7. The composition of the Leadership Council and its location within the Coalition of Homeless Service Providers has affected the focus of the leadership council. **The Leadership Council's critical opportunity of generating and executing a strategic plan to end homelessness has narrowed to providing oversight of the Continuum of Care.**
- F8. The structure of the Leadership Council does not provide authority to design and execute a regional plan to end homelessness, and it does not support full public accountability for meeting stated targets.
- F9. Political leadership is necessary to secure public support, enact policy and planning decisions that capitalize on state legislation, and execute a regional homeless plan.
- F10. **Government decision-making is essential for making choices about resource commitments.**
- F11. To meaningfully change the course of homelessness and housing insecurity, there must be a regional approach to homelessness and the creation of a new governing body with the **power to oversee implementation of the plan.**
- F12. The strategic plan to end homelessness serves as an informal guide rather than a definitive regional plan. It needs to be updated and fully implemented.

#### Recommendations

- R1. Elected County and City officials should provide government leadership to address homelessness.
- R2. The County and its Cities should form an accountable leadership body that has the power to oversee a regional approach to ending homelessness and address housing insecurity in Monterey County.
- R3. **The County and its Cities should enter into a binding, enforceable agreement, such as a Memorandum of Agreement, to secure commitment to the plan and ensure responsibilities of each jurisdiction.**
- R4. **The Lead Me Home Leadership council should clearly define its purpose and goals.**
- R5. There should be a clear distinction between governance of the Continuum of Care – as an integral part of the broader strategic plan – and the leadership body charged with **implementing a regional strategic plan to end homelessness.**
- R6. If the County effectively exerts control of Coalition for Homeless Service Providers through the Leadership Council, then the County should clearly define the purpose and role of the Coalition for Homeless Service Providers. **It also follows that the Coalition for**

Homeless Service Providers should be adequately funded and staffed in proportion to its level of responsibilities with respect to securing resources and performing services for the county.

- R7. The newly created regional leadership body (see R2) should update and implement a regional strategic plan to end homelessness by defining its purpose, goals and assessments to measure and track progress.
- R8. The strategic plan should be revisited annually using outcome measurements to evaluate and adjust strategies for meeting goals.
- R9. Reports that assess which goals are, or are not, being met should be generated and made publicly available.
- R10. The new regional leadership body should produce a transparent consolidated budget to maximize resources and identify expenditures. All municipalities should demonstrate their commitment to the regional plan to end homelessness in an equitable, or proportionate, manner.

The Community Services Director and the City Attorney have prepared a draft response to the findings and recommendations of the grand jury report. That response is attached to this staff report and the accompanying resolution.

#### **RECOMMENDATION**

It is recommended the City Council review the attached letter of response to the 2017-2018 Monterey County Civil Grand Jury Final Report on homelessness and adopt the attached resolution authorizing the City Manager to sign this letter on behalf of the City Council and to transmit it to the Presiding Judge of the Monterey County Superior Court.

#### **PROPOSED MOTION**

**I MOVE THAT THE CITY COUNCIL ADOPT RESOLUTION 2018-74 A RESOLUTION APPROVING THE CITY OF GREENFIELD'S RESPONSE TO THE 2017-2018 MONTEREY COUNTY CIVIL GRAND JURY FINAL REPORT ON HOMELESSNESS AND DIRECTING THE CITY MANAGER FORWARD THAT RESPONSE TO THE MONTEREY COUNTY SUPERIOR COURT PURSUANT TO CALIFORNIA PENAL CODE SECTION 933.**

**CITY OF GREENFIELD CITY COUNCIL  
RESOLUTION NO. 2018-74**

**RESOLUTION OF THE CITY COUNCIL OF THE CITY OF  
GREENFIELD APPROVING THE CITY OF GREENFIELD'S RESPONSE  
TO THE 2017-2018 MONTEREY COUNTY CIVIL GRAND JURY FINAL  
REPORT ON HOMELESSNESS**

**WHEREAS**, the 2017-2018 Monterey County Civil Grand Jury conducted an investigation of homelessness in Monterey County, and

**WHEREAS**, the grand jury prepared a final report entitled "WHO'S IN CHARGE? Stepping up on Homelessness: The need for strategic leadership and comprehensive planning," and identified a series of findings and recommendations to address the homelessness problem in Monterey County; and

**WHEREAS**, the City Council and Mayor are required under California Penal Code section 933 to comment on the findings and recommendations of the grand jury and to submit those comments to the presiding judge of the superior court; and

**WHEREAS**, the City Council has reviewed the civil grand jury final report on homelessness and the attached response to the civil grand jury findings and recommendations;

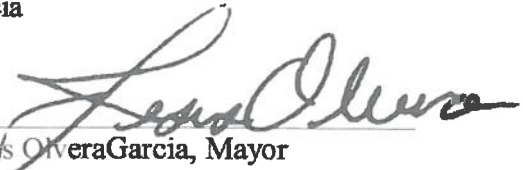
**NOW, THEREFORE, BE IT HEREBY RESOLVED**, that the City Council of the City of Greenfield directs the City Manager to sign on behalf of the City Council the attached response to the civil grand jury findings and recommendations on homelessness and to transmit said response letter to the Presiding Judge of the Superior Court of Monterey County.

**PASSED AND ADOPTED** by the City Council of the City of Greenfield at a regular meeting of the City Council held on the 24<sup>th</sup> day of July 2018, by the following vote:

**AYES**, and all in favor, therefore, Councilmembers: Mayor Pro-tem Torres, Councilmembers Walker, Santibanez and Martinez

**NOES**, Councilmembers: None

**ABSENT**, Councilmembers: Mayor OlveraGarcia

  
Jesus OlveraGarcia, Mayor

Attest:

  
Ann F. Rathbun, City Clerk