



**COUNTY OF SAN LUIS OBISPO
BOARD OF SUPERVISORS
AGENDA ITEM TRANSMITTAL**

(1) DEPARTMENT Administrative Office	(2) MEETING DATE 7/25/2017	(3) CONTACT/PHONE Geoff O'Quest/781-5011 Morgan Torell/781-5011	
(4) SUBJECT Request to adopt and file recommended responses to the 2016-17 Grand Jury Report "How Long Will the Need go Unfulfilled? Residential Detoxification in San Luis Obispo County." All Districts.			
(5) RECOMMENDED ACTION It is recommended that the Board: (1) Adopt and file recommended responses from the Health Agency and Board of Supervisors to the San Luis Obispo Grand Jury's 2016-17 report titled "How Long Will the Need Go Unfulfilled? Residential Detoxification in San Luis Obispo County," (2) Direct the Clerk to forward the approved responses from the Health Agency and the Board of Supervisors to the Presiding Judge and the Grand Jury by September 6, 2017, and (3) Receive and file the responses from the Sheriff-Coroner to the San Luis Obispo Grand Jury's 2016-17 report titled "How Long Will the Need Go Unfulfilled? Residential Detoxification in San Luis Obispo County."			
(6) FUNDING SOURCE(S) N/A	(7) CURRENT YEAR FINANCIAL IMPACT N/A	(8) ANNUAL FINANCIAL IMPACT N/A	(9) BUDGETED? N/A
(10) AGENDA PLACEMENT ☒ Consent ☐ Presentation ☐ Hearing (Time Est. _____) ☐ Board Business (Time Est. _____)			
(11) EXECUTED DOCUMENTS ☐ Resolutions ☐ Contracts ☐ Ordinances ☒ N/A			
(12) OUTLINE AGREEMENT REQUISITION NUMBER (OAR) N/A		(13) BUDGET ADJUSTMENT REQUIRED? BAR ID Number: N/A ☐ 4/5th's Vote Required ☒ N/A	
(14) LOCATION MAP N/A	(15) BUSINESS IMPACT STATEMENT? No	(16) AGENDA ITEM HISTORY ☒ N/A Date _____	
(17) ADMINISTRATIVE OFFICE REVIEW This item was prepared by the Administrative Office			
(18) SUPERVISOR DISTRICT(S) All Districts			



COUNTY OF SAN LUIS OBISPO

TO: Board of Supervisors

FROM: Geoff O'Quest, Administrative Analyst
Morgan Torell, Administrative Analyst

DATE: 7/25/2017

SUBJECT: Request to adopt and file recommended responses to the 2016-17 Grand Jury Report "How Long Will the Need go Unfulfilled? Residential Detoxification in San Luis Obispo County." All Districts.

RECOMMENDATION

It is recommended that the Board:

- (1) Adopt and file recommended responses from the Health Agency and Board of Supervisors to the San Luis Obispo Grand Jury's 2016-17 report titled "How Long Will the Need Go Unfulfilled? Residential Detoxification in San Luis Obispo County,"
- (2) Direct the Clerk to forward the approved responses from the Health Agency and the Board of Supervisors to the Presiding Judge and the Grand Jury by September 6, 2017, and
- (3) Receive and file the responses from the Sheriff-Coroner to the San Luis Obispo Grand Jury's 2016-17 report titled "How Long Will the Need Go Unfulfilled? Residential Detoxification in San Luis Obispo County."

DISCUSSION

On June 8, 2017, the Grand Jury issued a report titled "How Long Will the Need Go Unfulfilled? Residential Detoxification in San Luis Obispo County." The report investigated the need for residential detoxification services in San Luis Obispo County. The Grand Jury report includes ten findings and ten recommendations. The Health Agency is required to respond to Findings 1-8 and 10, and to Recommendations 1, 3, 6, 7 and 10. The Board of Supervisors is required to respond to Recommendations 2 and 8. The Sheriff is required to respond to Findings 4, 8, and 9 and Recommendations 4, 5, and 6.

All responses must conform to the response language and timelines required under Penal Code section 933. Under this section, County departments must respond within 90 days of the date the report is released, following adoption by the Board of Supervisors. Elected officials, including the Sheriff, must respond within 60 days and may respond directly to the Presiding Judge and the Grand Jury, which the Sheriff has done.

The responses from the Health Agency and the Board of Supervisors are due to the Presiding Judge by September 6, 2017. The responses from the Sheriff are due August 7.

I. Recommended Responses from the County Health Agency:

Finding 1: Available and affordable residential detox services are necessary for delivering comprehensive substance abuse treatment in San Luis Obispo County.

The County Health Agency agrees with this finding.

Finding 2: The opening of the Haven provides needed detox services for County residents who are privately insured or can afford the high costs.

The County Health Agency agrees with this finding.

Finding 3: There are no residential detox services available in the County for those with limited financial resources or insurance through Medi-Cal or Medicare.

The County Health Agency agrees with this finding.

Finding 4: The County Jail provides physical detox to newly admitted inmates but fails to provide the additional psychological and social treatments and supportive environment essential for the first phase of addiction treatment: detox-stabilization.

The County Health Agency agrees with this finding.

Finding 5: There are some arrestees currently booked in the County Jail who would be more effectively served by a diversion program, like Law Enforcement Assisted Diversion, and/or receiving treatment in a residential substance-abuse facility.

The County Health Agency agrees with this finding.

Finding 6: There is a lack of integration in how medical and drug/alcohol services are provided at the County Jail.

The County Health Agency agrees with this finding.

Finding 7: The use of medication-assisted approaches for detox and addiction treatment at the County Jail is limited while other jurisdictions have been able to provide such treatment.

The County Health Agency agrees with the first half of this finding (regarding the limited use of medication-assisted approaches for detox and addiction treatment at the County Jail), but does not have sufficient information about what "other jurisdictions" are doing relative to providing such treatment. There are 57 other counties in California, ranging in size from Los Angeles to Alpine. The respondent agrees that some of those other jurisdictions may in fact be providing a higher level of jail-based detox and addiction treatment than we are in this County.

Finding 8: Logistical and environmental challenges at the County Jail make delivery of drug and alcohol treatment services difficult and inefficient due to placement of inmates with substance use disorders.

The County Health Agency agrees with this finding.

Finding 10: The homeless shelter has no clear plan as to how it will provide its long-anticipated detox beds/service.

While the respondent (Health Agency) has several staff members participating in the current planning committee addressing this topic, we are not qualified to speak for the entity building the new Homeless Services Center (CAP-SLO), and therefore cannot respond definitively to this finding.

Recommendation 1: The County Health Agency's Drug and Alcohol Services should resume its concentrated efforts to develop a residential detox service in the County to serve its Medi-Cal and less financially able citizens.

This recommendation has been implemented. The County is currently participating in a planning effort in partnership with a community agency towards development of residential detox in the County. Additional efforts to develop the services and/or attract providers to meet the requirements for network adequacy within three years under the new Drug Medi-Cal Organized Delivery system will continue.

Recommendation 3: The County Health Agency's Drug and Alcohol Services should expand its County Jail programs, including individual and group counseling, to cover inmates who go through withdrawal protocols regardless of AB 109 status.

This recommendation requires further analysis. The County will evaluate the needs for additional drug and alcohol treatment in the County Jail. The evaluation will include analyses of the inmates' addiction status and treatment needs, treatment space requirements, and cost. The County will prepare this analysis within 6 months, in advance of the development of the FY 2018-19 County budget.

Recommendation 6: The County Health Agency and Sheriff should integrate the functions of the jail's medical and drug and alcohol service providers by locating their offices in close proximity and requiring coordinated care for inmates with substance use disorders.

This recommendation has not yet been implemented, but will be implemented when the new medical facility and jail programming space is completed.

Recommendation 7: The County Health Agency should pilot the usage of medication-assisted treatments, i.e., Buprenorphine and Naltrexone, with a select population of opioid and alcohol addicts at the County Jail.

This recommendation requires further analysis. The Health Agency already continues medication assisted treatment in jail for inmates who enter the jail on Methadone treatment. The Health Agency also initiates methadone treatment for pregnant women for whom that protocol is indicated.

The Health Agency is involved with a learning community through the California Healthcare Foundation to study the use of medically assisted treatment (MAT) in jails/prisons with the goal of developing a pilot for a sustainable plan for both the

cost of staff and medications in jail. Health Agency staff will collaborate with Sheriff's Office staff to ensure the development of appropriate operational processes. Health Agency staff will evaluate the need for increased staffing and/or other resources by the end of the calendar year.

Recommendation 10: The County Health Agency should direct its Drug and Alcohol Services to work with the board of the homeless shelter to develop a plan for operationalizing two detox beds in the yet-to-be-built Homeless Services Center, which could entail the DAS providing onsite outpatient detox services if other treatment options are not viable. This plan is to be developed prior to the opening of the center or by June 2018.

This recommendation has already been implemented. Health Agency staff members are already participating in a planning effort with the Homeless Services Center to develop a continuum of drug and alcohol treatment options, including detoxification, residential treatment, and outpatient levels of care. The development and completion of the plan is dependent on the timeline set by the Community Action Partnership of San Luis Obispo (CAP-SLO), owners of the Homeless Services Center under construction.

II. Recommended Responses from the County Board of Supervisors:

Recommendation 2: The Board of Supervisors should direct the Sheriff and the Health Agency to evaluate the feasibility of and approach to repurposing vacated buildings within the County Jail's honor farm as a residential detox service. A final report on the feasibility and if indicated the specific steps required to convert this housing to a substance-abuse residential and/or treatment facility should be completed by June 2018.

This recommendation has not yet been implemented, but will be implemented. The Health Agency and the Sheriff will work together through the San Luis Obispo County Community Corrections Partnership (CCP) to evaluate the feasibility of and approach to repurposing vacant buildings in the County Jail's Honor Farm as a residential detox facility. Because of the inter-agency nature of the services being evaluated, the CCP is the best venue for this evaluation. The CCP is a standing committee that, by statute, includes the following members:

- *Chief Probation Officer*
- *Sheriff-Coroner*
- *Chiefs of Police (a representative)*
- *District Attorney*
- *DA-Victim Witness (a representative)*
- *Public Defender*
- *Presiding Judge of the Superior Court (a representative)*
- *Health Agency-Behavioral Health Department*
- *Health Agency-Drug and Alcohol Division*
- *County Administrative Office (a representative)*
- *Community-Based Organizations (a representative)*

The Health Agency and the Sheriff will bring a report on the feasibility of converting this vacant space to the Board of Supervisors for further consideration by June 2018.

Recommendation 8: The Board of Supervisors should evaluate the Law Enforcement Assisted Diversion program or a similar pre-booking substance abuse diversion for County implementation as a means of motivating and engaging young adult arrestees who are assessed to be primarily substance abusers and not

criminally oriented. A written evaluation by the County Administrative Officer should be reviewed at a meeting of Board of Supervisors by June 2018.

This recommendation has not yet been implemented, but will be implemented. The Board of Supervisors will direct the San Luis Obispo County Community Corrections Partnership (CCP) to examine the Law Enforcement Assisted Diversion program or similar program to assess the feasibility and level of inter-agency support for such a program in San Luis Obispo County. Because of the inter-agency nature of the program model, the CCP is the best venue for this evaluation. The CCP will bring a report on the feasibility of this type of program to the Board of Supervisors for further consideration by June 2018.

III. Recommended Responses from the Sheriff:

Under Penal Code section 933, elected officials, including the Sheriff, must respond within 60 days and may respond directly to the Presiding Judge and the Grand Jury, which the Sheriff has done. The Sheriff's responses are provided below. A copy of the document transmitting the Sheriff's responses is attached to this staff report.

Finding 4: The County Jail provides physical detox to newly admitted inmates but fails to provide the additional psychological and social treatments and supportive environment essential for the first phase of addiction treatment: detox-stabilization.

The Sheriff's Office disagrees in part. The Sheriff's Office agrees that the County Jail provides physical detox to newly admitted inmates, however the Sheriff's Office is unable to provide an answer to the lack of additional treatment, due to lack of expertise in that area.

Finding 8: Logistical and environmental challenges at the County Jail make delivery of drug and alcohol treatment services difficult and inefficient due to placement of inmates with substance use disorders.

The Sheriff's Office agrees with this finding that logistical challenges in the County Jail make it difficult to deliver treatment. The Jail's construction was not designed for long term inmate treatment. However, the new female jail, recently completed, provides space for both group and individual treatment. In addition, the new medical and programming space, phase 2 of the Jail project, is now underway and will provide treatment space centrally location for the male inmates. It is anticipated that this space will be available in approximately 12 months.

Finding 9: With the opening of the women's jail, there is unused space in the honor farm which presents an opportunity for alternative program development.

The Sheriff's Office agrees with this finding. The Sheriff's Office agrees that this space is vacant and the Sheriff's Office would make this space available for alternative programming. In addition, the Sheriff's Office has space available in two modular units adjacent to the Jail that could also be utilized for treatment.

Recommendation 4: The County Jail should revise inmate classification and cell assignment to take into account the inmate's substance abuse treatment needs and interest in such when determining cell placement.

The recommendation requires further analysis. The Sheriff's Office believes and agrees with the recommendation and this is done whenever possible, however, based on the configuration and classification of inmates, doing so could be very

difficult to accomplish. The Sheriff's Office agrees that placement of inmates could be possible, in some cases, with added programming space.

Recommendation 5: The County Jail should house inmates interested and/or involved in drug and alcohol services in such a way as to create groups of addiction-treatment participants (e.g., units or pods) that allow for efficient delivery of treatment services; this includes separation from other inmates who interfere or disrupt treatment participation.

The recommendation requires further analysis. The Sheriff's Office agrees with the recommendation however, based on the configuration and classification of inmates, doing so could be very difficult to accomplish. The Sheriff's Office agrees that this could be possible, in some cases, with the added programming space.

Recommendation 6: The County Health Agency and Sheriff should integrate the functions of the jail's medical and drug and alcohol service providers by locating their offices in close proximity and requiring coordinated care for inmates with substance use disorders.

The recommendation has not yet been implemented, but will be implemented when the new medical facility and Jail programming space is completed. The Sheriff's Office plans to locate drug and alcohol providers as close to the inmates requiring treatment. The only limitation is the physical limitations of the facility.

OTHER AGENCY INVOLVEMENT/IMPACT

The Health Agency, the Sheriff and the County Administrative Office drafted the recommended responses to the Grand Jury report.

FINANCIAL CONSIDERATIONS

Costs for preparing this response are included in current department budgets.

RESULTS

This response will meet the legal requirements and time frames for responding to a Grand Jury report with findings and recommendations.

ATTACHMENTS

1. 2016-17 San Luis Obispo Grand Jury report "How Long Will the Need Go Unfulfilled? Residential Detoxification in San Luis Obispo County."
2. Sheriff's responses to the 2016-17 San Luis Obispo Grand Jury report "How Long Will the Need Go Unfulfilled? Residential Detoxification in San Luis Obispo County."