



**COUNTY OF SAN LUIS OBISPO**  
**BOARD OF SUPERVISORS**  
**AGENDA ITEM TRANSMITTAL**

|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |                                                |                                                                                                                                              |                      |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------|----------------------|
| (1) DEPARTMENT<br>Administrative Office                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | (2) MEETING DATE<br>7/17/2018                  | (3) CONTACT/PHONE<br>David E. Grim / 805-781-5011                                                                                            |                      |
| (4) SUBJECT<br>Request to approve the recommended responses to the FY 2017-18 Grand Jury report titled "Inspection Report for San Luis Obispo County Detention Facilities"; and forward these responses to the Presiding Judge of the Superior Court by July 22, 2018. All Districts.                                                                                                                                                                                                                                                                                               |                                                |                                                                                                                                              |                      |
| (5) RECOMMENDED ACTION<br>It is recommended that the Board:<br><ol style="list-style-type: none"><li>1. Adopt the attached responses prepared by the Chief Probation Officer to Recommendation 4 and responses prepared by Administrative Office staff to Findings 10 and 17, and Recommendations 4, 5, 7, and 9;</li><li>2. Direct the Clerk to forward the approved responses from the Board of Supervisors and the Chief Probation Officer to the Presiding Judge and the Grand Jury by July 22, 2018.</li><li>3. Receive and file responses from the Sheriff-Coroner.</li></ol> |                                                |                                                                                                                                              |                      |
| (6) FUNDING SOURCE(S)<br>N/A                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | (7) CURRENT YEAR FINANCIAL<br>IMPACT<br>\$0.00 | (8) ANNUAL FINANCIAL<br>IMPACT<br>\$0.00                                                                                                     | (9) BUDGETED?<br>Yes |
| (10) AGENDA PLACEMENT<br><input checked="" type="checkbox"/> Consent <input type="checkbox"/> Presentation <input type="checkbox"/> Hearing (Time Est. _____) <input type="checkbox"/> Board Business (Time Est. _____)                                                                                                                                                                                                                                                                                                                                                             |                                                |                                                                                                                                              |                      |
| (11) EXECUTED DOCUMENTS<br><input type="checkbox"/> Resolutions <input type="checkbox"/> Contracts <input type="checkbox"/> Ordinances <input checked="" type="checkbox"/> N/A                                                                                                                                                                                                                                                                                                                                                                                                      |                                                |                                                                                                                                              |                      |
| (12) OUTLINE AGREEMENT REQUISITION NUMBER (OAR)<br>N/A                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |                                                | (13) BUDGET ADJUSTMENT REQUIRED?<br>BAR ID Number: N/A<br><input type="checkbox"/> 4/5 Vote Required <input checked="" type="checkbox"/> N/A |                      |
| (14) LOCATION MAP<br>N/A                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | (15) BUSINESS IMPACT STATEMENT?<br>No          | (16) AGENDA ITEM HISTORY<br><input type="checkbox"/> N/A    Date _____                                                                       |                      |
| (17) ADMINISTRATIVE OFFICE REVIEW<br>This item was prepared by the Administrative Office.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |                                                |                                                                                                                                              |                      |
| (18) SUPERVISOR DISTRICT(S)<br>All Districts.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |                                                |                                                                                                                                              |                      |



## COUNTY OF SAN LUIS OBISPO

TO: Board of Supervisors

FROM: Administrative Office / David E. Grim / 805-781-5011

DATE: 7/17/2018

SUBJECT: Request to approve the recommended responses to the FY 2017-18 Grand Jury report titled "Inspection Report for San Luis Obispo County Detention Facilities"; and forward these responses to the Presiding Judge of the Superior Court by July 22, 2018. All Districts.

### **RECOMMENDATION**

It is recommended that the Board:

1. Adopt the attached response prepared by the Chief Probation Officer to Recommendation 4 and responses prepared by Administrative Office staff to Findings 10 and 17, and Recommendations 4, 5, 7, and 9;
2. Direct the Clerk to forward the approved responses from the Board of Supervisors and the Chief Probation Officer to the Presiding Judge and the Grand Jury by July 22, 2018.
3. Receive and file responses from the Sheriff-Coroner.

### **DISCUSSION**

On May 10, 2018 the Grand Jury issued a report titled "Inspection Report for San Luis Obispo County Detention Facilities." The report investigated the physical condition of the County's detention facilities, including County Courthouse holding cells, the Juvenile Hall, Jail, and Coroner's facility. The report highlighted deficiencies of the facilities and possible structural or operational changes to improve the efficiency and effectiveness of services.

Key recommendations include the addition of a behavioral health hospital at the Jail, a long-term plan for jail improvements, closed-circuit TV linking the Courthouse and Jail, use of Juvenile Hall space, and staffing.

The County thanks the Grand Jury for taking the time to examine County services and facilities. Although the use of County detention facilities is limited and regulated by the State, improvements have and are being made, including several large capital improvements projects to modernize facilities. In addition, the County has recently released a Request for Proposals (RFP) for inmate healthcare services and is currently evaluating responses. As part of vetting the proposals, they will be compared to internal service programs and staff will then bring options to the Board of Supervisors on how best to provide healthcare at the Jail moving forward.

## **Board Responses to Grand Jury Findings and Recommendations**

### **Finding 10: The entire jail complex appears to have been built piecemeal with no master plan.**

*Sheriff response: "We partially disagree with this finding (refer to R5). The Main Jail was built in 1973 and housed both male and female inmates at that time. Comparative to other jails of this age, the Main Jail has been well maintained. The layout of the new Kansas jail and new medical building were well planned and laid out appropriately. Even though the Main Jail has been well maintained, it is 47 years old and in need of replacement as the infrastructure and old-style layout no longer meet the needs of the current population, which have longer sentences and a higher level of sophistication. A long-term plan will be researched and developed to replace the Main Jail with a more modern facility to meet the needs of the new inmate population."*

The Board partially disagrees with this finding. There are several components to the Jail facility, built to meet the anticipated needs of the time they were planned. Since public safety realignment, needs have changed further, and the Sheriff will analyze the existing Jail facilities for opportunities to improve their effectiveness.

The County's Capital Improvement Plan includes several priority projects for the Sheriff and Jail complex within the 5 to 20-year time frame, including a new Sheriff administration building and Jail intake release center. These future needs are also reflected in a recently completed conceptual plan for the County Operations Center. Other improvements to the Jail are presently being carried out to improve their suitability for health services.

### **Finding 17: Addition of correctional deputies, beyond filling the nine current vacancies, would decrease the impact of transporting prisoners within the jail for medical, behavioral health, or programming reasons as well as reduce the burden of mandatory overtime now placed on all of the correctional staff.**

*Sheriff response: "We disagree partially with this finding (refer to R9). Currently all Custody Deputy positions have been filled with someone either hired and in training or involved in the final stages of the hiring process. More Custody Deputy positions would be welcomed when the County Budget has the ability to fund more positions."*

The Board partially disagrees with this finding. In order for the Sheriff and Administrative Office to determine if more resources are warranted, staff would need to see the program running with full staffing, as intended. The Board has recently approved the addition of a backgrounds investigation officer as part of the FY 2018-19 budget to help decrease the amount of time it takes to recruit officers. This will help increase recruitment effectiveness and decrease the amount of overtime required from lack of staff coverage as the result of any further staffing changes. Additionally, as the Sheriff notes, deputy positions have been recently filled, or are in the process of being filled, to run this program. If more resources are warranted after full staffing is achieved, the Sheriff would need to submit a request to the Board for consideration.

### **Recommendation 4: The Grand Jury recommends the Board of Supervisors commission a study to investigate repurposing the juvenile hall wing currently being used as a recreational/storage/training area as a juvenile and transitional aged youth PHF with separate exterior access. This could be a better use of the facility and fill an urgent County need. For better outside access, the study should consider using the current CVA space and moving the CVA to the unused area.**

*Chief Probation Officer response: "The unused juvenile hall wing will be used as recreation room for youth detained at the juvenile. There is no other legal County use of this wing of the juvenile hall."*

The Board adopts the response of the Chief Probation Officer.

**Recommendation 5: The Sheriff should formulate a long-term plan to deal with the problems associated with the condition and layout of the main jail. This plan should include the replacement of the current main jail facility.**

*Sheriff response: "This recommendation requires further analysis. The Main Jail was built in 1973 and housed both male and female inmates at that time. Comparative to other jails of this age, the Main Jail has been well maintained. The layout of the new Kansas jail and new medical building were well planned and laid out appropriately. Even though the Main Jail has been well maintained, it is 47 years old and in need of replacement as the infrastructure and old-style layout no longer meet the needs of the current population, which have longer sentences and a higher level of sophistication. A long-term plan will be researched and developed to replace the Main Jail with a more modern facility to meet the needs of the new inmate population."*

This recommendation requires further analysis. As noted above under the response to Finding 10, there are various major capital improvement projects planned or identified in the near term, as well as in the 5 to 20-year timeframe. The County is currently wrapping up a major \$40 million project to expand the women's jail and medical unit and continues to expend funds on deferred maintenance needs at the jail complex. A total main jail replacement would need to be ranked and prioritized along with the many other County priorities, for which there are limited funding. Moving forward, projects will be identified in the County's 5-Year Capital Improvement Plan. The Plan receives annual updates based on needs identified from County departments, analysis done by the Department of Public Works and Administrative Office, prioritization by an Executive Steering Committee, and approval by the Board typically in February of each year.

**Recommendation 7: The Sheriff should construct a psychiatric hospital (jail bed competency treatment facility) on the jail campus or elsewhere within the County.**

*Sheriff response: "This recommendation has not been implemented but will be implemented in the future. A Behavioral Health Unit is currently being designed to encompass the previous medical/behavioral health facility (Stahl Hall) and the Modular buildings. The newly remodeled Behavioral Health Unit is expected to be available by January 2019. Both privately raised funds from community members and partners as well as County General fund will be utilized for the remodel.*

*The Behavioral Health Unit will be designed to provide improved on-going services as well as the ability to house a Jail Based Competency Treatment (JBCT) program contracted with the State. The JBCT program will provide treatment on site for 1370 felony inmates so they will not have to wait or be transported to a State Hospital bed. The facility can also be used to assist with some 1370 Misdemeanor inmates which might help with crowding issues at the County Psychiatric Health Facility (PHF). The facility is not compatible with, designed for or properly licensed under the Lanterman-Petris-Short Act (LPS) to house or treat subjects being detained for Welfare and Institutions Code 5150. Subjects detained for W&I 5150 are considered detained and not arrested."*

This recommendation has not been implemented but will be implemented in the future. Portions of the jail facility are being modified to provide larger and more functional space to treat inmates. As the Sheriff states above, these facilities are currently expected to be complete in the beginning of next year.

**Recommendation 9: The Sheriff should increase the staff in excess of the nine positions currently unfilled.**

Sheriff response: *"This recommendation will not be implemented at this time. Currently all Custody Deputy positions have been filled with someone either hired and in training or involved in the final stages of the hiring process. More Custody Deputy positions would be welcomed when the County Budget has the ability to fund more positions."*

This recommendation will not be implemented because it is not warranted, at this time. Please see the Board's response to Finding 17, above.

**OTHER AGENCY INVOLVEMENT/IMPACT**

The Sheriff-Coroner, Chief Probation Officer, and County Administrative Office prepared the responses to the Grand Jury report.

**FINANCIAL CONSIDERATIONS**

Costs for preparing this response are included in current department budgets.

**RESULTS**

This response meets the legal requirements and time frames for responding to a Grand Jury report under California Penal Code Section 933.

**ATTACHMENTS**

1. Responses from the Sheriff
2. Responses from the Chief Probation Officer
3. FY 2017-18 Grand Jury report: "Inspection Report for San Luis Obispo County Detention Facilities"